

### Exploring Policy Avenues for the European Green Deal: Post-Election

Sebastian Oberthür, VUB

Benjamin Görlach, Ecologic Institute

Leon Martini, Ecologic Institute

Jonathan Gardiner, Ecologic Institute

11 July 2024





#### 4i-TRACTION

innovation, investment, infrastructure and sector integration: TRAnsformative policies for a ClimaTe-neutral European UnION

- What is needed to make EU climate policy transformative?
   Addressed through the lens of four related challenges:
  - fostering breakthrough innovation,
  - shifting investment and finance,
  - rolling out the infrastructure for a climate-neutral and resilient economy, and
  - integration of solutions across sectors.
- Backward-looking stocktake: what contributed to the achievement of EU targets, how well is current EU climate policy equipped to deliver transformative change?
- **Forward-looking analysis:** Which policy avenues could lead the EU to climate neutrality? What governance changes are needed to embark on these avenues



### **Project parameters**

- June 2021 September 2024
- Nine research institutions from seven EU countries academic institutions and think tanks on the interface between research and policy
- Strong focus on governance, combining political sciences, economics, and law















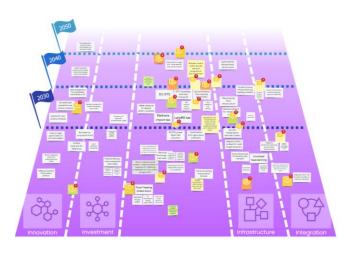






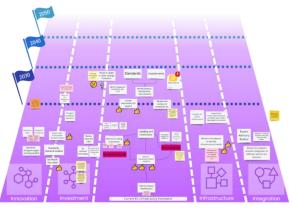
### Four Policy Avenues to Climate Neutrality



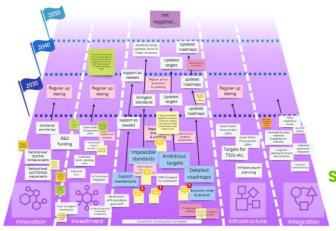




**Directed Transition** 

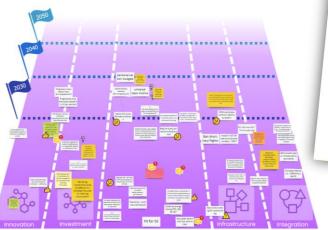








**Sufficiency & Degrowth** 





### The Four Policy Avenues in Brief



**Green Economic Liberalism** strengthens market-based instruments like emissions trading and tries to limit direct interventions in markets and business decisions. It builds directly on existing EU climate policy with few institutional changes.



**Green Industrial Policy** actively builds a green economy for climate neutrality by increasing public investments in R&D, clean manufacturing, and infrastructure, requiring capable, mission-oriented governance and a large coordination role for EU institutions.



**Directed Transition** fosters change through active government intervention using EU-level targets, sectoral pathways, carbon budgets, and strict standards, requiring the development of institutions and governance mechanisms for coordination.



**Sufficiency and Degrowth** aims to reduce material and energy use for addressing climate change by encouraging sufficiency and policies like banning emission-intensive technologies, involving governance innovations and challenging prevailing objectives, such as green growth.



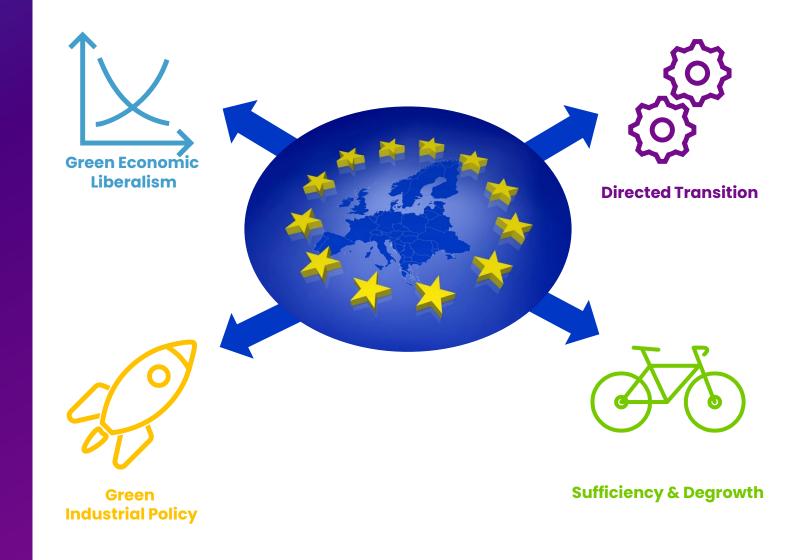
	Green Economic Liberalism	Green Industrial Policy	Directed (ô) Transition (0)	Sufficiency & Degrowth
Primary intervention mechanism	Correct market failures	Direct and accelerate technological change	Provide certainty of emission reductions	Facilitate lifestyle change
Main criteria for instrument selection	(Static) efficiency Cost-effectiveness	Dynamic efficiency; environmental effectiveness	Environmental effectiveness	Environmental, intra-, and inter-generational justice Conviviality
Main instruments	Market-based instruments, carbon pricing	Investments, standards, innovation support	Direct regulation through bans, standards, quotas, targets, carbon budgets, planning	Participatory, inclusive governance Bans, taxes, behavioural change
Political theory of change	Climate action at lowest cost generates political acceptance	Coalition building, create and mobilise constituencies	Political legitimacy of interventions derived from climate targets	Policies to change societal norms and values



	Green Economic Liberalism	Green Industrial Policy	Directed (ô) Transition	Sufficiency & Degrowth
Faith in markets	High	Medium	Low	Low
Faith in state	Low	High	High	Medium
Technological openness	High	Medium	Low	Low
Faith in technology	Medium to high	High	High	Low
Political disruption necessary	Low	Medium	Low	High



## Where is EU climate policy headed after the EP elections?





# Mapping Positions of EP Groups towards the four policy avenues

Quick assessment only – with several caveats:

- EP parliamentary groups not organised around a consistent set of principles – much internal divergence and creative ambiguity
  - Degrowth concept popular with French Greens considered as toxic by Greens elsewhere (DE, NL)
  - French liberals (renaissance) open to an active, interventionist state – elsewhere much less so (FDP)
  - EPP commission president (vd Leyen) introduced regulation to phase out fossil fuels in cars and vans – later opposed by her own party
- Voting behaviour on key policies can be an indication
   but there are different reasons to support or oppose tabled proposals





























































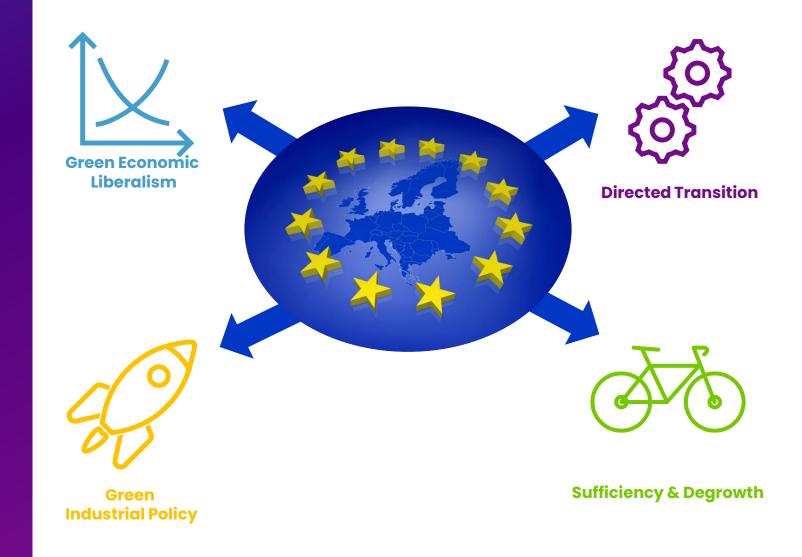








### A possible way forward for EU climate policy?





### Towards Synthesis: Combining the Four Avenues



- Future-proof the ETS I and II by extending social compensation mechanisms.
- Ensure other markets and energy taxation are aligned with ETS, including the electricity market.
- Strengthen market-based approaches, such as green lead markets for climate-friendly products.



Green Industrial Policy to accelerate technological change via innovation support, public investments, infrastructure development.

- Strengthen public institutions and administrative capacities to manage technology and innovation support.
- Scale up transformative public funding, e.g. extending Innovation Fund with carbon contracts for difference.
- Increase public investments in clean transition, improve coordination through climate investment plans.



### Towards Synthesis: Combining the Four Avenues



**Directed Transition elements can** develop planning capacities and setclear phase-out strategies for fossil value chains.

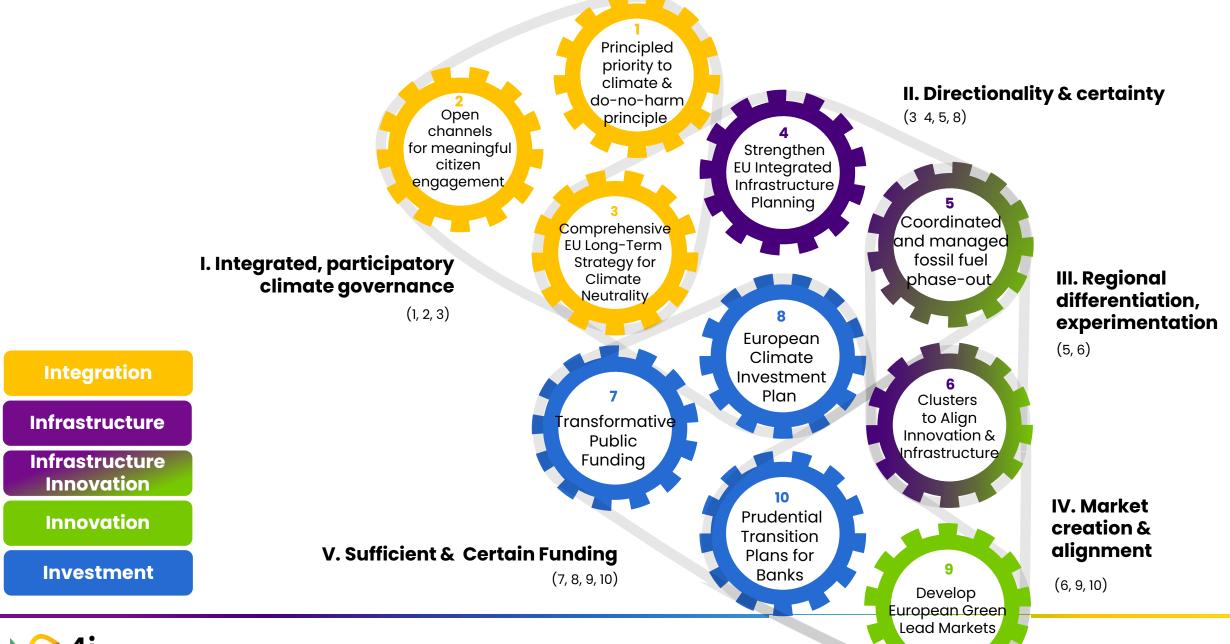
- Develop an **EU integrated infrastructure policy** to improve the (transboundary) planning of (energy) infrastructure.
- Set credible standards to **phase-out** emission-intensive products and processes, inter alia through the delegated acts of the Construction Products Regulation or the Ecodesign for Sustainable Products Regulation.



Sufficiency and Degrowth elements can enable lifestyle changes and sufficiency where needed.

- Improve quality and access to low-emission public mobility by scaling public investments, deploy infrastructure for active mobility.
- Tax emission-intensive luxury consumption.
- Use participatory and deliberative approaches to develop policies for addressing behavioural and lifestyle changes regarding e.g. diets, mobility, housing







### A Comprehensive EU Long-Term Strategy for Climate Neutrality

Integration

Planning enables the identification and evaluation of policy options and their impacts, and solicit independent scientific advice and public input. The EU Long-term Climate Strategy (LTS) is central for this process. Yet the current strategy dates back to 2018, and there is currently no requirement to update the LTS.

#### **Process**

- → An EU-level LTS should be prepared at 10year intervals and updated every five years. The requirement should be included in the Governance Regulation.
- → The EU-level LTS should be prepared in a in a transparent and inclusive process informed by the latest science, including advice by the ESABCC.

#### **Substance and function**

- → The EU LTS should assess mitigation options for all sectors and strengthen climate policy integration. It should provide directionality, clarify the way forward where possible, and acknowledge remaining uncertainties.
- → It should assess **innovation**, **investment and infrastructure needs** to align with climate neutrality, and consider social aspects of a just transition.





### Many thanks for your attention – questions? Comments?

11 July 2024

